

**GOVERNMENT OF HIMACHAL PRADESH  
TOWN AND COUNTRY PLANNING DEPARTMENT**



**THE HIMACHAL PRADESH  
TOWN AND COUNTRY PLANNING  
ACT, 1977**

*[as amended vide Amendment Act No.14 of 1981]*

[“	“	“	“	Act No. 1 of 1984]
[“	“	“	“	Act No.14 of 1989]
[“	“	“	“	Act No.10 of 1992]
[“	“	“	“	Act No.16 of 1994]
[“	“	“	“	Act No. 7 of 1995]
[“	“	“	“	Act No.11 of 1997]
[“	“	“	“	Act No.17 of 2000]
[“	“	“	“	Act No.15 of 2001]
[“	“	“	“	Act No.22 of 2006]
[“	“	“	“	Act No. 2 of 2007]
[“	“	“	“	Act No. 8 of 2009]
[“	“	“	“	Act No.41 of 2013]
[“	“	“	“	Act No.14 of 2015]
[“	“	“	“	Act No. 7 of 2018]



**TOWN AND COUNTRY PLANNING DEPARTMENT  
BLOCK No. 32-A, SDA COMPLEX, KASUMPATI, SHIMLA-09**

**HIMACHAL PRADESH**



## CONTENTS

SECTION	CONTENTS	PAGE NO.
-	<b>CHAPTER-1 PRELIMINARY</b>	3
1.	Short title, extent, commencement and application	3
2.	Definitions	4-6
-	<b>CHAPTER-II DIRECTOR OF TOWN AND COUNTRY PLANNING</b>	6
3.	Director and other officers	6
-	<b>CHAPTER-III REGIONAL PLANNING</b>	7
4.	Establishment of Regions	7
5.	Director to prepare regional plan	7
6.	Survey	7
7.	Contents of regional plan	7-8
8.	Preparation of regional plans	8
9.	Finalization of regional plan.	8-9
10.	Restriction use of land or development	9
11.	Exclusion from claims of amount in certain cases	9
12.	Review of regional plan.	9-10
-	<b>CHAPTER –IV PLANNING AREAS AND DEVELOPMENT PLANS</b>	10
13.	Planning Area	10
14.	Director to prepare Development Plans	10
15.	Existing Land use Maps	10-11
15.-A	Freezing of land use pending preparation of existing land use map under section 15(1)	11
16.	Freezing of land use	11-12
17.	Interim Development Plans	12-13
18.	Development Plan	13-14
19.	Publication of Draft Development Plan	14
20.	Sanction of Development Plan	14-15
-	<b>CHAPTER-V SECTORAL PLAN</b>	15
21.	Director to prepare Sectoral Plan	15
22.	Contents of Sectoral Plan	15-16
23.	Provisions of Section 19 and 20 to apply to Sectoral Plan	16
24.	Review of Development Plan and Sectoral Plan	16
-	<b>CHAPTER-VI CONTROL OF DEVELOPMENT AND USE OF LAND</b>	16
25.	Director to control land use	16

26.	Conformity with Development Plan	16
27.	Prohibition of Development without permission	17
28.	Development undertaken on behalf of Union or State Government	17
29.	Development by local authority or by any authority constituted under this act.	18
30.	Application for permission for development by others.	18
30A.	Exemption from development permission in rural areas falling within Planning or Special Area	18-19
31.	Grants or refusal of permission	19
31-A.	Structural Stability Certificate--	19
32.	Appeal	19-20
33.	Revision	20
34.	Lapse of permission	20
35.	Obligation to acquire land	20-21
36.	Deletion of reservation of designated land from draft or final development plan	21-22
37.	Power of revocation and modification or permission to development	22
38.	Penalty for unauthorized development or for use other than in conformity with development plan	22-23
39.	Power to require removal of unauthorized development	23-24
39-A.	Power to stop development.-	24-25
39-B.	Power to seal unauthorized development.-	25
39-C.	Power to compound offences.-	26
-	<b>CHAPTER-VII TOWN AND COUNTRY DEVELOPMENT AUTHORITY</b>	26
40.	Establishment of Town and Country Development Authority	26
41.	Incorporation of Town and Country Development Authority	26
42.	Constitution of Town and Country Development Authority	26-27
42-A	Constitution of Town and Country Development Authority for the Capital Town of Himachal Pradesh.	27
43.	Term of office of Chairman and other members	27
44.	Resignation of Members and filling of casual vacancy	27-28
45.	Salary and allowances	28
46.	Leave of absence and appointment etc. of acting Chairman	28
47.	Meeting of Town and Country Development Authority	28
48.	Chief Administrator	28
49.	Other officers and servants	28-29

50.	Conditions of service of Chief Administrator and officers and servants	29
51.	Town Development Schemes	29
52.	Preparation of town development scheme	29-30
53.	Power to receive the development scheme	30-31
54.	Power of State Government to give Directions	31
55.	Restriction on land use and development	31
56.	Lapse of scheme	31
57.	Town development scheme public purpose	31
58.	Acquisition of land for Town and Country Development Authority	31
59.	Developments	31-32
60.	Disposal of land, buildings and other development works	32
61.	Development charges	32
62.	Mode of Levy	32-33
63.	Fund of Town and Country Development Authority	33
64.	Annual Budget	33
65.	Power to borrow money	34
-	<b>CHAPTER-VIII SPECIAL AREAS</b>	34
66.	Constitution of Special Areas	34
67.	Special Area Development Authority	34-35
68.	Incorporation of Special Area Development	35
69.	Staff	35
70.	Functions	35
71.	Powers	36
72.	Fund of Special Area Development Authority	36
73.	Annual estimates	36
-	<b>CHAPTER-IX CONTROL</b>	37
74.	Power of State Government of supervision and control	37
75.	Power of State Government to give directions	37
76.	Power of Government to review plans etc. for ensuring conformity	37
77.	Delegation of Powers	37
78.	Dissolution of authority	37-38
-	<b>CHAPTER-X MISCELLANEOUS</b>	38
79.	Right of entry	38-39

80.	Jurisdiction of Court.	39
81.	Cognizance of offences	39
82.	Members and officers to be public servants	39
83.	Suit and other proceedings	39
83-A.	Restriction on grant of Electricity, Water or Sewerage connection	39
84.	Vacancy not to invalidate proceedings	39
85.	Member to continue till successor enters upon office	39
86.	Interpretation of regional plan etc.	39-40
-	<b>CHAPTER-XI RULES AND REGULATIONS</b>	40
87.	Powers to make rules	40-41
88.	Regulations	41
89.	Power to lay the rules and regulations	41-42
90.	Repeal and Savings	42



**THE HIMACHAL PRADESH TOWN AND COUNTRY PLANNING ACT, 1977**

AN

ACT

*to make provision for planning and development and use of land; to make better provision for the preparation of development plans and sectoral plans with a view to ensuring that town planning schemes are made in a proper manner and their execution is made effective to constitute the Town and Country Development Authority for proper implementation of town and country development plan, to provide for the development and administration of special areas through the Special Area Development Authority\*, to make provision for the compulsory acquisition of land required for the purpose of the development plans and for purposes connected with the matters aforesaid.*

Be it enacted by the Himachal Pradesh Legislative Assembly in the Twenty-eighth year of the Republic of India as follows: -

**CHAPTER-I****PRELIMINARY**

Short title,  
extent,  
commencement  
and application

1. (1) This Act may be called the Himachal Pradesh Town and Country Planning Act, 1977.

(2) It extends to the whole of the State of Himachal Pradesh.

(3) It shall come into force on such date as the State Government may, by notification, appoint and different dates may be appointed for different areas and for different provisions of this Act.

**\*\***(3A) It shall apply to a real estate project proposed to be developed on an area of more than 2500 M<sup>2</sup> for plotting or plotting and construction of apartment or any building or buildings having more than eight apartments for the purpose of selling outside the notified planning areas or special areas constituted under this Act and such areas shall be deemed to be planning areas.

(4) Nothing in this Act shall apply to-

(a) lands comprised within cantonment under the Cantonments Act, 1924;

(b) lands, owned, hired or requisitioned by the Central Government for the purpose of naval, military and air force works;

(c) lands under the control of railway administration of the purpose of construction and maintenance of works under Chapter-III of the Indian Railways Act, 1890; and

(d) Lands owned by any department of the Central Government where operational constructions are going on.



## 2. In this Act, unless the context otherwise requires,-

Definitions

- (a) **“agriculture”** includes horticulture, farming, raising of annual or periodical crops, fruits, vegetables, flowers, grass, fodder, trees or any kind of cultivation of soil, the reserving of land for fodder, grazing or thatching areas, breeding and keeping of livestock including cattle, horses, donkeys, mules, pigs, breeding of fish and keeping of bees, and the use of land ancillary to the farming of land, but does not include-
  - (i) keeping of cattle purely for the purpose of milking and selling the milk and milk products,
  - (ii) a garden which is an appendage of buildings, and the expression “agricultural” shall be construed accordingly;
- (b) **“amenity”** includes roads and streets water and electric supply open spaces, parks, recreational area, natural feature, play grounds, street lighting, drainage sewerage and other utilities, services and conveniences;
- \*(c) **“building”** includes any structure or erection, or part of a structure or erection, which is intended to be used for residential, industrial, commercial or other purposes, whether in actual use or not.
- (d) **“building operation”** includes-
  - (i) erection or re-erection of a building or any part thereof;
  - (ii) roofing or re-roofing of any part of building or an open space;
  - (iii) any material alteration or enlargement of a building;
  - (iv) any such alteration of a building as is likely to alter its drainage or sanitary arrangements, or materially affect its security;
  - (v) the construction of door opening on any street or land not belonging to the owner;
- (e) **“commercial use”** means the use of any land or building or part thereof for the purpose of carrying on any trade, business or profession or sale or exchange of goods of any type whatsoever and includes running of with a view to make profit hospitals, nursing homes, infirmaries, educational institutions, hostels, restaurants and boarding houses not being attached to any educational institution, sarais and also includes the use of any land or building for storage of goods or as buildings for storage of goods or as an office whether attached to any industry or otherwise;
- (f) **“court”** means the principal civil court of original jurisdiction in the district;
- (g) **“development”** with its grammatical variations means the carrying out of a building, engineering, mining or other operations in, on, over or under land, or the making of any material change in any building or land or in the use of either, and includes sub-division of any land;
- (h) **“development plan”** means interim development plan or development plan prepared under this Act;
- (i) **“director”** means the Director of Town and Country Planning appointed under this Act;

- (j) **“existing land use map”** means a map indicating the use to which lands in any specified area are put at the time of preparing the map, and includes the register prepared, with the map giving details of land-use.
- (k) **“land”** includes benefits to arise out of land and things attached to the earth or permanently fastened to anything attached to the earth;
- \*\* (ka) “local authority”** means a Municipal Corporation constituted under section 3 of the Himachal Pradesh Municipal Corporation Act, 1994 (12 of 1994) or a Municipal Council or a Nagar Panchayat constituted under section 3 of the Himachal Pradesh Municipal Act, 1994 (13 of 1994) or the Panchayati Raj Institutions constituted under the Himachal Pradesh Panchayati Raj Act, 1994 (4 of 1994) or the Cantonment Board or any other authority notified by the State Government for the purpose of this Act;
- (l) **“member”** means a member of a Town and Country Development Authority or a Special Area Development Authority, as the case may be, and includes a Chairman thereof;
- (m) **“occupier” includes-**
- (i) a tenant,
  - (ii) an owner in occupation of or otherwise using his land,
  - (iii) rent free tenant,
  - (iv) a licensee, and
  - (v) any person liable to pay to the owner, damages for the use and occupation of the land;
- \*\* (ma) “natural hazards”** means probability of occurrence, within a specified period of time in a given area, of a potentially damaging natural phenomenon;
- \*\* (maa) “natural hazard prone areas”** means areas likely to have,-
- (i) moderate to very high damage risk zone of earthquakes; or
  - (ii) significant flow or inundation; or
  - (iii) landslide potential or proneness; or
  - (iv) one or more of these hazards;
- (n) **“owner”** includes a mortgagee in possession, a person who for the time being is receiving or is entitled to receive, or has received, the rent or premium for any land whether on his own account or on behalf of or for the further benefit of any other person or as an agent, trustee, guardian or receiver for any other person or for religious or charitable institutions or who would receive the rent or be entitled to receive the rent or premium if the land were to be let and includes a head of a Government department, General Manager of a Railway and the **\* “Chief Administrator** by whatever name designated, or a local authority, statutory authority, company, corporation or undertaking in respect of properties under their control;
- \*\* (na) “person”** includes company, firm, co-operative society, joint family and incorporated body of persons;

---

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 1995 (Act No. 7 of 1995)

\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 2018 (Act No. 7 of 2018)

- (o) **“planning area”** means any area declared to be planning area under this Act;
- \*(oa) **“prescribed”** means prescribed by the rules made under this Act;
- (p) **“region”** means any area established to be a region under this Act;
- (q) **“regional plan”** means a plan for the region prepared under this Act and approved by the State Government;
- \*(qa) **“registered private professional”** means the professional registered with the competent authority in the manner, as may be prescribed;
- (r) **“sector”** means any sector of a planning area for which, under the development plan, a detailed sectoral plan is prepared;
- (s) **“slum area”** means any predominantly residential area, where the dwellings which by reason of dilapidation, overcrowding, faulty arrangement of design, lack of ventilation, light or sanitary facilities or any combination of these factors are detrimental to safety, health or moral and which is defined by a development plan as a slum area;
- (t) **“Special area”** means a special area designated as such under section 66;
- (u) **“Special Area Development Authority”** means an authority constituted under section 67;
- (v) **“Town Development Scheme”** means a scheme prepared for the implementation of the provisions of a development plan by the Town and Country Development Authority; and
- (w) **“Town and Country Development Authority”** means an authority established under section 40.

## CHAPTER-II

### DIRECTOR OF TOWN AND COUNTRY PLANNING

3. (1) After the commencement of this Act the State Government shall by notification in the Official Gazette, appoint an officer for the purpose of carrying out function assigned to him under this Act, as the Director of Town and Country Planning for the State and may appoint such other categories of officers as it may deem fit. Director and other officers
- (2) The Director shall exercise such powers and perform such duties as are conferred or imposed upon him by or under this Act and the officers appointed to assist the Director shall, within such area as the State Government may specify, exercise such powers and perform such duties conferred and imposed on the Director by or under this Act as the State Government may, by special or general order, direct.
- (3) The officers appointed to assist the Director shall be subordinate to him and shall work under his guidance, supervision and control.

## CHAPTER-III

### REGIONAL PLANNING

- |                                   |   |
|-----------------------------------|---|
| Establishment of Regions          | <p><b>4. (1)</b> The State Government may, by notification, -</p> <ul style="list-style-type: none"> <li>(a) declare any area in the State to be a region for the purposes of this Act;</li> <li>(b) define the limits of such area; and</li> <li>(c) specify the name by which such region shall be known.</li> </ul> <p>(2) The State Government may, by notification, alter the name of any such region and on such alteration, any reference in any law or instrument or other documents to the region shall be deemed to be a reference to the region as re-named unless expressly otherwise provided or the context so requires.</p> <p>(3) The State Government may, by notification,-</p> <ul style="list-style-type: none"> <li>(a) alter the limits of a region so as to include therein or exclude there from such area as may be specified in the notification;</li> <li>(b) amalgamate two or more regions so as to form one region;</li> <li>(c) divide any region into two or more region; or</li> <li>(d) declare that the whole or part of the area comprising a region shall cease to be a region or part thereof.</li> </ul> |
| Director to prepare regional plan | <p><b>5.</b> Subject to the provisions of this Act and the rules made there under, it shall be the duty of the Director:-</p> <ul style="list-style-type: none"> <li>(i) to carry out a survey of the regions;</li> <li>* (ii) to prepare an existing land use map indicating the natural hazard proneness of the area; and</li> <li>* (iii) to prepare a regional plan keeping in view the regulation for land use zoning for natural hazard prone area.</li> </ul>  |
| Survey                            | <p><b>6. (1)</b> The Director shall, with a view to prepare the existing land use map, and other maps as are necessary for the purpose of regional plan,-</p> <ul style="list-style-type: none"> <li>(a) carry out such surveys as may be necessary;</li> <li>(b) obtain from any department of Government and any local authority such maps, survey reports and land records as may be necessary for the purpose.</li> </ul> <p>(2) It shall be the duty of every Government department and local authority to furnish, as soon as may be possible maps, reports and record, as may be required by the Director.</p>   |
| Contents of regional plan         | <p><b>7.</b> The regional plan shall indicate the manner in which land in the region should be used, the phasing of development, the net work of communications and transport, the proposals for conservation and development of natural resources, and in particular :-</p>  |

---

\* As amended vide Himachal Pradesh Town and Country Planning (Amendment) Act 2013 (Act No.41 of 2013)

- (a) allocation of land to such purposes as residential, industrial, agricultural or as forests or for mineral exploitation;
- (b) reservation of open spaces for recreational purposes, gardens, tree belts, and animal sanctuaries;
- (c) access or development of transport and communication facilities such as roads, railways, water ways, and the allocation and development of airports;
- (d) requirements and suggestions for development of public utilities such as water supply, drainage and electricity;
- (e) allocation of areas to be developed as “Special Areas” wherein new towns, townships, large industrial estates or any other type of large development projects may be established;
- (f) landscaping and the preservation of areas in their natural state;
- (g) measures relating to the prevention of erosion, including rejuvenation of forest areas;
- (h) proposals relating to irrigation, water supply or flood control works.

8.(1) After preparation of the existing land use map, the Director shall cause to be prepared a draft regional plan and publish it by making a copy thereof available for inspection and publishing a notice in such form and manner as may be prescribed inviting objections and suggestions from any person with respect to the draft plan before such date as may be specified in the notice, such date not being earlier than sixty days from the publication of the notice. Such notice shall specify in regard to the draft plan the following particulars, namely:-

Preparation  
of regional  
plans

- (a) the existing land use map and the narrative report thereon;
- (b) a narrative report supported by necessary map and charts explaining the provisions of the draft plan;
- (c) a notice indicating the priorities assigned to works included in the draft plan and the phasing of the program of development as such;
- (d) a notice on the role being assigned to different departments of Government the Town and Country Development Authorities, the Special Area Development Authorities, and the Local Authorities in the enforcement and implementation of draft plan.

(2) The Director shall consider all the objections and suggestions received by him within the period specified in the notice under sub-section (1) and shall, after giving a reasonable opportunity to all persons affected thereby of being heard, prepare the regional plan containing such modifications, if any, as he considers necessary and submit it to the State Government for approval together with all connected documents, plans, maps and charts.

9.(1) The State Government may approve the draft regional plan submitted under section 8 with or without modification or reject or return the same to the Director for reconsideration.

Finalisation  
of regional  
plan.

(2) Immediately after the draft regional plan is approved under sub-section (1) the State Government shall publish in such manner, as may be prescribed, a notice stating that the regional plan has been approved and mentioning a place where a copy of the plan may be inspected at all reasonable hours and shall specify therein a date on which the regional plan shall come into operation:

Provided that where the State Government approves the draft regional plan with modifications, it shall not be published, unless the State Government having published such modifications in the Official Gazette along with a notice inviting objections and suggestions thereon, within a period of not less than thirty days from the date of publication of such notice have considered the objections and suggestions after giving a reasonable opportunity of being heard to persons affected thereby.

Restriction  
use of land or  
development

- 10.**(1) Notwithstanding anything contained in any other law for the time being in force, on or after the date of publication of the draft regional plan no person, authority, department of government or any other person shall change the use of land for any purpose other than agriculture, or carry out any development in respect of any land contrary to the provisions of the draft plan, without the prior approval of the Director or any officer next to him authorized by the Director, in this behalf.
- (2) Notwithstanding anything contained in any law for the time being in force, the permission referred to in sub-section (1) shall not be granted otherwise than in conformity with the provision of the draft or final plan and no permission, if granted, shall be construed to confer any legal right whatsoever on the person seeking the permission.
- (3) If any work is carried out in contravention of the provisions of this section, the Municipal Corporation, Municipal Council or Nagar Panchayat within its such local area, and the Collector in area outside such local areas may cause such work to be removed or demolished at the cost of the defaulter, which shall be recovered from him in the same manner as an arrear of land revenue:

Provided that no action shall be taken under this sub-section unless the person concerned is given a reasonable opportunity of being heard and a notice calling upon him to remove or demolish the work within a time specified therein.

- (4) Any person aggrieved by the order of the Municipal Corporation, \*Municipal Council or Nagar Panchayat or Collector, as the case may be, calling upon to remove or demolish the work may prefer an appeal to the Director within fifteen days of the receipt of the notice under sub-section (3) and the order of the director in such appeal shall be final.

Exclusion  
from claims  
of amount in  
certain cases

- 11.** Where the regional plan assigns a particular land use to certain areas and any land situate therein is already put to such use, subject to substantially similar restrictions in force under any other law which was in force on the date on which restrictions were imposed by or under this Act and if amount in respect of such restrictions have already been paid under any such other law which was in force for the time being in respect of the property or any right or interest therein to the claimant, or any predecessor in interest of the claimant, the owner shall not be entitled to any further amount on account of injury or damage caused to his rights by reasons of the restrictions placed on the use of the land under the provisions of this Act.

Review of  
regional  
plan.

- 12.**(1) The Director may on his own motion or if so required by the State Government, at any time after regional plan has come into operation, undertake the review and evaluation of the regional plan and make such modification in it as may be justified by the circumstances.

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 2001(Act No.15 of 2001)

- (2) The foregoing provisions of this Chapter shall so far as they can be made applicable, apply to the modifications under sub-section (1) as these provisions apply in relation to the preparation, publication and approval of a regional plan.

## CHAPTER -IV

### PALNNING AREAS AND DEVELOPMENT PLANS

- 13.**(1) The State Government may, by notification, constitute planning areas for the purposes of this Act and define the limits thereof. Planning Area
- (2) The State Government may, by notification,-
- (a) alter the limits of a planning area so as to include therein or exclude there from such area as may be specified in the notification;
  - (b) amalgamate two or more planning areas so as to constitute one planning area;
  - (c) divide any planning area into two or more planning areas;
  - (d) declare that the whole or part of the area constituting the planning area shall cease to be planning area or part thereof.
- 14.** Subject to the provisions of this Act and the rules made thereunder the Director shall- Director to prepare Development Plans
- \*(a) prepare an existing land use map indicating the natural hazard proneness of the area;
  - \*(b) prepare an interim development plan keeping in view the regulation for land use zoning for natural hazard prone area;
  - \*(c) prepare a development plan keeping in view the regulation for land use zoning for natural hazard prone area;
  - (d) prepare a sectoral plan;
  - (e) carry such surveys and inspections and obtain such pertinent reports from Government departments, local authorities and public institutions as may be necessary for the preparation of the plans;
  - (f) perform such duties and functions as are supplemental, incidental and consequential to any of the foregoing functions or as may be assigned by the State Government for the purpose of carrying out the provisions of this Act.
- 15.**(1) The Director shall carry out the survey and prepare an existing land use map and forthwith publish the same in such manner as may be prescribed together with public notice of the preparation of the map and of the place or places where the copies may be inspected, inviting objections and suggestions in writing from any person with respect thereto within thirty days from the date of publication of such notice. Existing Land use Maps

- (2) After the expiry of the period specified in the notice published under sub-section (1), the Director may, after allowing a reasonable opportunity of being heard to all such persons who have filed the objections or suggestions, make such modifications therein as may be considered desirable.
- (3) As soon as may be after the map is adopted with or without modifications the Director shall publish a public notice of the adoption of the map and the place or places where the copies of the same may be inspected.
- (4) A copy of the notice shall also be published in the Official Gazette and it shall be conclusive evidence of the fact that the map has been duly prepared and adopted.

Freezing of  
landuse  
pending  
preparation  
of existing  
landuse map  
under section  
15(1)

**\*15-A. Freezing of landuse pending preparation of existing landuse map under section 15(1)-** Wherever the State Government, after the constitution of the planning area under section-13 \*\*or the special area under Section-66 but before the publication of the existing landuse map under section-15, is satisfied that in any planning area or part thereof \*\* or the Special Area or part thereof as the case may be, the change of the landuse on any building operation therein-

- (a) is likely to cause injurious disturbance of the surface or any land or soil, or is considered detrimental to the preservation of the soil, prevention of land slip; or protection against erosion; or
- (b) is likely to make it difficult to plan and develop the area in question in accordance with the provisions of the Act, the State Government may, by notification published in the Official Gazette, freeze the existing landuse, for a period not exceeding \*\*\*“five years.”

(2) On the issuance of a notification under sub-section (1)-

- (a) no person shall change, the use of any land or carryout any development of land (other than the change for the purpose of agriculture), without the written permission of the Director; and
- (b) no local authority or officer or other authority shall, not withstanding anything contained in any other law for the time being in force, grant permission for the change in use of land without the written permission of the Director.

(3) Any permission that the Director may grant under sub-section (2) shall be subject to such conditions and restrictions as may be imposed in this behalf by the State Government.

Freezing of  
land use

**16. On the publication of the existing land use map under section 15-**

- (a) no person shall institute or change the use of any land or carryout any development of land for any purpose other than that indicated in the existing land use map without the permission in writing of the Director;

Provided that the Director shall not refuse permission if the change is for the purpose of agriculture;

\*As amended vide Himachal Pradesh Town and Country Planning (Amendment) Act 1992 (Act No.10 of 1992).

\*\*As amended vide Himachal Pradesh Town and Country Planning (Amendment) Act 1994 (Act No.16 of 1994).

\*\*\*As amended vide Himachal Pradesh Town and Country Planning (Amendment) Act 2015 (Act No. 14 of 2015).



- (b) no local authority or any officer or other authority shall, notwithstanding anything contained in any other law for the time being in force, grant permission for the change in use of land otherwise than as indicated in the existing land use map without the permission in writing of the Director.
- \*(c) no Registrar or the Sub-Registrar, appointed under the Indian Registration Act, 1908, shall, in any planning area constituted under section 13, \*\*\*“in any special area or any deemed planning area as specified in sub-section (3a) of section 1” register any deed or document of transfer of any sub-division of land by way of sale, gift, exchange, lease or mortgage with possession, unless the sub-division of land is duly approved by the Director, subject to such rules as may be framed in this behalf by the State Government:

Provided that the Registrar or the Sub-Registrar may register any transfer,-

- (i) where the land is owned by a person and the transfer is made without involving any further divisions;
- (ii) where the partition/sub-division of land is made in a Joint Hindu Family;
- (iii) where the lease is made in relation to a part or whole of a building;
- (iv) where the mortgage is made for procuring the loans for construction or improvements over the land either from the Government or from any other financial institution constituted or established under any law for the time being in force or recognized by the State Government.

17.(1) As soon as may be, after the declaration of a planning area, the Director shall, within such time as may be necessary, prepare, after consultation with local authorities concerned, if any, and submit to the State Government an interim development plan for the planning area or any of its parts and such other area or areas contiguous or adjacent to the planning areas as the State Government may direct to be included in the Interim Development Plan.

Interim  
Development  
Plans

(2) The interim development plan shall-

- (a) indicate broadly the land use proposed in the planning area;
- (b) allocate broadly areas or sector of land for-
  - (i) residential, industrial, commercial or agricultural purposes;
  - (ii) open spaces, parks and gardens, green belts, zoological gardens and play grounds;
  - (iii) public institutions and offices;
  - (iv) such special purposes as the Director may deem fit;
- (c) lay down the pattern of National and State highways connecting the planning area with the rest of the region, ring roads, arterial roads and the major roads within the planning areas;
- (d) provide for the location of airports, railway stations, bus terminal and indicate the proposed extension and development of railways and canals;
- (e) make proposals for general landscaping and preservation of natural areas;
- (f) project the requirement of the planning area of such amenities and utilities as water, drains, electricity and suggest their fulfillment;

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 1981 (Act No.14 of 1981).

\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 2015 (Act No.14 of 2015).

- (g) propose broad based regulations for sectoral development, by way of guidelines, within each sector of the location, height, size of buildings and structures, open spaces, court-yards and the use to which such buildings and structures and land may be put \*including regulations for facade control and sloping roof conforming to the hill architecture and environs”;
  - (h) lay down the broad based traffic circulation patterns in a city;
  - (i) suggest architectural control features, elevation and frontage of buildings and structures;
  - (j) indicate measures for flood control, \*and protection against land slide”, prevention of air and water pollution, disposal of garbage and general environmental control.
- (3) Subject to provisions of the rules made under this Act for regulating the form and contents of the interim development plan any such plan shall include such maps and such descriptive matters as may be necessary to explain and illustrate the proposals in the interim development plan.
- (4) As soon as may be, after the submission of the interim development plan, under sub-section (1) the State Government may either approve the interim development plan or may approve it with such modification as it may consider necessary.
- (5) The State Government shall publish the interim development plan as approved under sub-section (4) in the Official Gazette. The interim development plan shall come into operation from the date of its publication in the Official Gazette and shall be binding on all local authorities functioning within the planning areas.

Development  
Plan

**18.** A development plan shall-

- (a) indicate broadly the land use proposed in the planning areas;
- (b) allocate broadly areas or sector of land for,-
  - (i) residential, industrial, commercial or agricultural purposes
  - (ii) open spaces, parks and gardens, green belts, zoological gardens and play grounds,
  - (iii) public institutions and offices,
  - (iv) such special purposes as the Director may deem fit;
- (c) lay down the pattern of National and State highways connecting the planning area with the rest of the region ring roads, arterial roads, and the major roads within the planning area;
- (d) provide for the location of airports, railway stations, bus terminal and indicate the proposed extension and development of railways;
- (e) make proposals for general landscaping and preservation of natural areas;
- (f) project the requirement of the planning area of such amenities and utilities as water, drainage, electricity and suggest their fulfillment;
- (g) propose broad based regulations for sectoral development, by way of guideline, within each sector of the location, height, size of buildings and structures, open spaces, court-yards and the use to which such buildings and structures and land may be put \*including regulations for facade control and sloping roof conforming to the hill architecture and environs”;

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 2013 (Act No.41 of 2013).

- (h) lay down the broad based traffic circulation patterns in a city;
- (i) suggest architectural control features, elevation and frontage of buildings and structures;
- (j) indicate measures for flood control, \*and protection against land slide”, prevention of air and water pollution, disposal of garbage and general environmental control.

**19.(1)** The Director shall forthwith publish the draft development plans prepared under section 18 in such manner as may be prescribed together with a notice of the preparation of the draft development plan and the place or places where the copies may be inspected, inviting objections and the suggestions in writing from any person with respect thereto, within thirty days from the date of publication of such notice. Such notice shall specify in regard to the draft development plan the following particulars, namely:-

Publication  
of Draft  
Development  
Plan

- (i) the existing land use maps;
  - (ii) a narrative report, supported by maps and charts, explaining the provisions of the draft development plan;
  - (iii) the phasing of implementation of the draft development plan as suggested by the Director;
  - (iv) the provisions for enforcing the draft development plan and stating the manner in which permission to development may be obtained;
  - (v) an approximate estimate of the cost of land acquisition for public purposes and the cost of works involved in the implementation of the plan.
- (2) The Director shall, not later than ninety days after the date of expiry of the notice period under sub-section (1), consider all the objections and suggestions as may be received within the period specified in the notice under sub-section (1) and shall, after giving reasonable opportunity to all persons affected thereby of being heard, make such modifications in the draft development plan as he may consider necessary, and submit not later than six months after the publication of the draft development plan, the plan so modified, to the State Government for approval together with all connected documents, plans, maps and charts.

**20.(1)** As soon as may be after the submission of the development plan under section 19 the State Government may either approve the development plan or may approve it with such modifications as it may consider necessary or may return it to the Director to modify the same or to prepare a fresh plan in accordance with such directions as it may issue in this behalf.

Sanction of  
Development  
Plan

- (2) Where the State Government approves the development plan with modifications, the State Government shall, by a notice published in the Official Gazette invite objections and suggestions in respect of such modifications within a period of not less than thirty days from the date of publication of the notice in the official Gazette.
- (3) After considering objections and suggestions and after giving a hearing to the persons desirous of being heard the State Government may conform the modification in the development plan.

- (4) The State Government shall publish the development plan as approved, under the foregoing provisions in the Official Gazette and shall along with the plan publish a public notice, in such manner as may be prescribed, of the approval of the development plan and the place or places where the copies of the approved development plan may be inspected.
- (5) The development plan shall come into operation from the date of publication thereof in the Official Gazette and as from such date shall be binding on all Development Authorities constituted under this Act and all local authorities functioning within the planning area.
- (6) After the coming into operation of the development plan the interim development plan shall stand modified or altered to the extent the proposals in the development plan are at variance with development plan.

## CHAPTER-V

### SECTORAL PLAN

Director to  
prepare  
Sectoral Plan

- 21.** The Director may, on his own motion, at any time, after publication of the development plan, or thereafter if so required by the State Government shall, within six months of such requisition, prepare a sectoral plan.

Contents of  
Sectoral Plan

- 22.(1)** The sector plan shall enlarge the details of land use as indicated in the development plan and shall-

- (a) indicate the land liable to acquisition for public purpose or the purposes of the Union Government, the State Government, the Town and Country Development Authority, the Special Area Development Authority, the local authority or any other authority established by or under any enactment for the time being in force;

Provided that no land shall be so designated unless the acquisition proceedings are likely to be completed within ten years of the preparation of the plan.

- (b) define in detail and provide for areas reserved for agriculture, public and semi-public, open spaces, parks, play grounds, gardens, recreational areas, green belts and natural reserves;
- (c) allocate in detail areas or sectors for residential, commercial, industrial, agricultural and other purposes;
- (d) define and provide for the complete road and street pattern for the present and in the future and indicate the traffic circulation;
- (e) lay down in detail the projected road, and street improvement;
- (f) indicate and provide for areas reserved for public buildings, institutions and civic developments;
- (g) assess, make projections for and provide for the future requirements of amenities, services and utilities such as municipal, transport, electricity, water and drainage;

- (h) prescribe in detail the sectoral regulations for each sector, with a view to facilitating an individual layout and regulating the location, height, number of storeys and the size of buildings and other structures, the size of the court-yards, courts and other open spaces and the use of the buildings, structures and land \**“including regulations for facade control and sloping roof conforming to hill architecture and environs”*;
  - (i) define areas which have been badly laid-out or areas which have developed so as to form slums, and provide for their proper development and/or relocation;
  - (j) designate areas for future development and expansion;
  - (k) indicate the phasing of the programme of development.
- (2) The sectoral plan may and if possible shall indicate-
- (a) control over architectural features, elevation and frontage of buildings and structures; and
  - (b) the details of development of specific areas for housing, shopping centers, industrial areas, educational and cultural institutions and civic centres.
- 23.** The provisions of sections 19 and 20 shall apply for preparation, publication, approval and operation of sectoral plan as they apply in respect of the development plan. Provisions of Section 19 and 20 to apply to Sectoral Plan
- 24.(1)** The Director may on his own motion or if so required by the State Government shall, at any time after the sectoral plan has come into operation, undertake a review and evaluation of the development plan and sectoral plan. Review of Development Plan and Sectoral Plan
- (2) The foregoing provisions of sections 19, 20 and 23 shall, so far as may be, apply to the modification under sub-section (1) as those provisions apply in relation to the preparation, publication, and approval of a development plan or a sectoral plan.

## CHAPTER-VI

### CONTROL OF DEVELOPMENT AND USE OF LAND

- 25.** The overall control of development and the use of land in the planning area shall, as from the date of publication in the official Gazette of a notification by the State Government, vest in the Director. Director to control land use
- 26.(1)** After coming into force of the development plan, the use and development of land shall conform to the provisions of the development plan: Conformity with Development Plan
- Provided that the Director may, at his discretion, permit the continued use of land for the purpose for which it was being used at the time of the coming into operation of the development plan;
- Provided further that such permission shall not be granted for a period exceeding seven years from the date of coming into operation of the development plan.

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act 2013 (Act No. 41 of 2013).

Prohibition of  
Development  
without  
permission

- 27.** After coming into operation of the development plan, no person shall change the use of any land or carry out any development of land without the permission in writing of the Director:

Provided that no such permission shall be necessary.-

- (a) for carrying out works for the maintenance, repair or alteration of any building which does not materially alter the external appearance of the building;
- (b) for carrying out work for the improvement or maintenance of a highway, road or public street by the Union or State Government or an authority established under this Act or by a local authority having jurisdiction, provided that such maintenance or improvement does not change the road alignment contrary to the provisions of the development plan;
- (c) for the purpose of inspecting, repairing or renewing any drain, sewers, mains, pipes, cables, telephone or other apparatus including the breaking open of any street or other land for that purpose;
- (d) for the excavation or soil shaping in the interest of agriculture;
- (e) for restoration of land to its normal use where land has been used temporarily for any other purposes;
- (f) for use for any purpose incidental to the use of building for human habitation, or any other building or land attached to such buildings;
- (g) for the construction of a road intended to give access to land solely for agricultural purposes.

Development  
undertaken on  
behalf of  
Union or State  
Government

- 28.**(1) When the Union Government or the State Government intends to carry out development of any land for the purpose of its departments or offices or authorities, the officer-in-charge thereof shall inform in writing to the Director the intention of the Government to do so, giving full particulars thereof, accompanied by such documents and plans as may be prescribed at least thirty days before undertaking such development.

- (2) Where the Director raises any objection to the proposed development on the ground that the development is not in conformity with the provisions of the development plan, the officer shall,-

- (i) make necessary modification in the proposals for development to meet the objections raised by the Director; or
- (ii) submit the proposal for development together with the objections raised by the Director to the State Government for decision:

Provided that where no modification is proposed by the Director within thirty days of the receipt of the proposed plan by the Government, the plan will be presumed to have been approved.

- (3) The State Government, on receipt of the proposals for development together with the objections of the Director shall, approve the proposals with or without modifications or direct the officer to make such modifications in the proposals as it considers necessary in the circumstances.
- (4) The decision of the State Government under sub-section (3) shall be final and binding.

29. Where a local authority or any authority specially constituted under this Act intends to carry out development on any land for the purpose of that authority, the procedure applicable to the Union or State Government, under section 28 shall, *mutatis mutandis*, apply in respect of such authority. Development by local authority or by any authority constituted under this act. Application for permission for development by others.
- 30.(1) Any person, not being the Union Government, State Government, a local authority or a special authority constituted under this Act intending to carry out any development on any land, shall make an application in writing to the Director for permission, in such form and containing such particulars and accompanied by such documents as may be prescribed.
- (2) Such application shall also be accompanied by such fee as may be prescribed.
- \*\***(3) Every promoter as defined under clause (zk) of the Real Estate (Regulation and Development Act), 2016, (16 of 2016) shall make an application to the competent authority as notified by the Government for the sanction of the real estate projects and plans thereof in such form and in such manner and accompanied by such fee, as may be prescribed.
- \*\*“30-A.** (1) Any person who owns land in rural areas, falling within Planning or Special Areas wherein neither Interim Development Plan nor Development Plan has been notified, shall be exempted from permission under this Act for the following development activities up to the limits as may be prescribed:- Exemption from development permission in rural areas falling within Planning or Special Area
- (i) Residential activities such as farm-houses and residential houses up to three storeys, cattle shed, toilet, septic tank, kitchen, store, parking shed or garage and rain shelter;
  - (ii) Commercial activities such as basic commercial activities like shops of general merchandise, cobbler, barber, tailoring, fruit, vegetable, tea or sweet, eating places and dhabas, chemist and farm produce sale depot;
  - (iii) Service Industries such as cottage or house-hold, service industries like carpentry, knitting, weaving, blacksmith, goldsmith, atta-chakki with capacity up to five horse-power, water mill, agriculture equipments or machinery repair, electrical, electronic and house-hold appliances;
  - (iv) Public amenities such as public amenities like panchayat offices, schools, mahila mandals, yuvak mandals, community halls, post offices, dispensaries and clinics (including health, veterinary and Indian System of Medicines) information technology kiosks, patwar khana, guard huts, anganwaris, electricity and telephone installations and connections, roads and paths, ropeways, water tanks, rain harvesting tanks, overhead or underground water tanks, pump houses, check dams, temples, churches, mosques, graveyards, cemeteries, cremation grounds and other religious buildings, bathing ghats, cremation shelters, rest sheds, baths, drainage, toilets, latrines, urinals, sewerage installations, wells, tube wells, baulies, garbage disposal bins, depots and other installations;
  - (v) Agriculture and horticulture related activities including rain harvesting structures, milk chilling plant, farm level godowns, seeds and fertilizer stores, farm clinics, pre-cooling units, primary processing units, green houses and poly houses; and

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2009 (Act No. 8 of 2009).

\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2018 (Act No. 7 of 2018).

- (vi) Heritage related activities such as lakes, reservoirs, dams, baulies, wild life sanctuaries, cemeteries, graveyards, railway lines.
- (2) Any person who owns land in areas falling outside urbanisable areas, as shown in the Interim Development Plans or Development Plans of Planning or Special Areas, shall be exempted from permission under this Act for the development activities specified under sub-section (1) upto the limits as may be prescribed.”

Grants or  
refusal of  
permission

**31.(1)** On receipt of an application under section 30 \*\*or 30-A the Director may, subject to the provisions of this Act by order in writing-

- (a) grant the permission unconditionally;
- (b) grant the permission, subject to such conditions as may be deemed necessary under the circumstances; and
- (c) refuse the permission.

(2) Every order granting permission subject to conditions, or refusing permission shall state the grounds for imposing such conditions or for such refusal.

(3) Any permission granted under sub-section (2) with or without conditions shall be in such manner as may be prescribed.

(4) Every order under sub-section (2) shall be communicated to the applicant in such manner as may be prescribed.

(5) If the Director does not communicate his decision whether to grant or refuse permission to the applicant within \*\*two months from the date of receipt of his application, such permission shall be deemed to have been granted to the applicant on the date immediately following the date of expiry of \*\*two months:

Provided that in computing the period of \*\*two months the period in between the date of requisitioning any further information or documents from the applicant and date of receipt of such information or documents from the applicant shall be excluded.

### **\*\*\*31-A. Structural Stability Certificate--**

The applicant shall submit a Structural Stability Certificate of the building before putting the same into use, in the manner prescribed \*\*\*\*“including soil investigation report and structural design basis report as per provisions for safety against natural hazard.”

Appeal

**32.(1)** Any applicant aggrieved by an order \*\*\*\*\*“passed under any of the provisions of this Act” may, within thirty days of the date of communication of order to him, prefer an appeal to an officer not below the rank of a Secretary\*, appointed by the State Government in this behalf, and such an appeal shall be made in such manner and accompanied by such fees as may be prescribed.

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1981 (Act No.14 of 1981).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1997 (Act No.11 of 1997).

\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2013 (Act No.41 of 2013).

\*\*\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2015 (Act No.14 of 2015).



\*\*\*“(2)The officer appointed under sub-section (1) shall, after giving a reasonable opportunity of being heard, decide the appeal preferred under this section within a period of six months from the date of filing of the same.

(3) Subject to the provisions of section 33 the order of the appellate authority shall be final.

**33.** The State Government may, at any time, but not later than twelve months of the passing of the order, on its own motion or on an application filed by the person aggrieved by any order by the appellate authority under section 32 within thirty days of the date of communication of such order to him, call for and examine the record of any case disposed of by the Director under section-31 or appellate authority under section 32 for the purpose of satisfying itself as to the correctness of the order and as to the regularity of any proceeding of the Director or the appellate authority and may, when calling such record direct that the execution of the order be suspended. The State Government may, after examining the record, pass such order as it thinks fit and its order shall be final and no further application for revision or review thereof shall lie:

Revision

Provided that no order shall be passed unless the person affected thereby and the Director has been given a reasonable opportunity of being heard.

**34.** Every permission granted under section 31 or section 32 or section 33 shall remain in force for a period of \*three years from the date of such grant and thereafter it shall lapse:

Lapse of permission

Provided that the Director may, on an application, extend such period from year to year but the total period shall, in no case exceed \*five years from the date on which the permission was initially granted:

Provided further that such lapse shall not bar any subsequent application for fresh permission under this Act.

**35.(1)** Where any land is designated by a development plan as subject to compulsory acquisition:-

Obligation to acquire land

- (a) for development for the purpose of town expansion or town improvement, or
- (b) for development for the purpose of the Union or State Government or a local authority or a Special Area Development Authority constituted under this Act, or
- (c) for development as a highway or a public utility services and the owner of the land claims.-
  - (i) the land has become incapable of reasonably beneficial use in its existing state, or

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1994 (Act No.16 of 1994).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2015 (Act No.14 of 2015).

- (ii) the permission to develop land is given subject to conditions, that the land cannot be rendered capable of reasonably beneficial use by carrying out the permitted development in accordance with the conditions, or
- (iii) the sale value of the land has diminished because of the designation of the land for acquisition or development;

Such owner may serve on the State Government within such time in such manner and together with such documents as may be prescribed, a notice requiring the appropriate authority to purchase his interest in the land in accordance with the provisions of this Act.

- (2) On receipt of the notice under sub-section (1) the State Government shall forthwith call from the Director and the appropriate authority such report or records, or both as may be necessary, which these authorities shall forward to the State Government as soon as possible but not later than thirty days from the date of their requisition.
- (3) On receiving such records or reports the State Government may,-
  - (a) if it is satisfied that the conditions specified in sub-section (1) are fulfilled, and that the order of decision for permission was not duly made on the ground that the applicant did not comply with any of the provisions of this Act or the rules made there under, confirm the notice or direct that the permission be granted without conditions or subject to such conditions as will make the land capable of reasonably beneficial use;
  - (b) in any other case, refuse to confirm the notice but in that case, the applicant shall be given a reasonable opportunity of being heard.
- (4) If within a period of one year from the date on which the notice is served, the State Government does not pass any final order thereon, the notice shall be deemed to have been confirmed at the expiration of that period.
- (5) Upon, conformation of the notice the State Government shall, within a period of one year of such confirmation, proceed to acquire the land or that part of any land regarding which the notice has been conformed in accordance with the provisions of this Act.

Deletion of reservation of designated land from draft or final development plan

- 36.**(1) The appropriate authority, if it is satisfied, that the land is not or is no longer required for the public purpose for which it is designated or reserved or allocated in the draft development plan or sectoral plan, or the final development plan or sectoral plan may request.-
- (a) the Director to sanction the deletion of such designation or reservation or allocation from the draft development plan or sectoral plan; or
  - (b) the State Government to sanction the deletion of such designation or reservation or allocation from the final development plan or sectoral plan.
- (2) On receipt of such request from the appropriate authority, the Director, or as the case may be the State Government may make an order sanctioning the deletion of such designation or reservation or allocation from the relevant plan;

Provided that, the Director or, as the case may be, the State Government may, before making any order, make such enquiry as he/it may consider necessary and satisfying himself/ itself that such reservation or designation or allocation is no longer necessary in the public interest.

- (3) Upon an order under sub-section (2) being made the land shall be deemed to be released from such designation, reservation or, as the case may be, allocation and shall become available to the owner for the purpose of development as otherwise permissible in the case of adjacent land under the relevant plan.

- 37.(1) If it appears to the Town and Country Development Authority or Special Area Development Authority that it is expedient, having regard to the development plan prepared or under preparation and to any other material considerations, that any permission to develop land granted under this Act or any other law, should be revoked or modified, the Town and Country Planning Development Authority or the Special Area Development Authority may, by an order, revoke or modify the permission to such extent as appears to it to be necessary:

Power of revocation and modification or permission to development

Provided that-

- (a) where the permission related to the carrying out or other operations, no such orders.-
    - (i) shall affect such of the operations as have been previously carried out;
    - (ii) shall be passed after those operations have been completed.
  - (b) where permission related to a change of use of land, no such order shall be passed at any time after the change has taken place.
- (2) Where permission is revoked or modified by an order under the last foregoing section, and the owner claims from the Town and Country Development Authority or the Special Area Development Authority, within the time and in the manner prescribed, amount in lieu of the expenditure incurred in carrying out the works after the grant of permission and in accordance with such permission, which has been rendered abortive by the revocation or modification the Town and Country Development Authority or the Special Area Development Authority shall, after giving the owners reasonable opportunity of being heard by the Town Planning Officer and after considering his report, assess and offer subject to provisions of section 11 such amount to the owner as it thinks fit.
- (3) If the owner does not accept the amount and gives notice within such time as may be prescribed, of his refusal to accept, the Town and Country Development Authority or the Special Area Development Authority shall refer the matter for the adjudication of the court and the decision of the court shall be final and be binding on the owner and the Town and Country Development Authority or the Special Area Development Authority.

38. Any person who, whether at his own instance or at the instance of any other person commences, undertakes or carries out any development or changes use of any land-

Penalty for unauthorized development or for use other than in conformity with development plan

- (a) without permission required under this Act;
- (b) in contravention of the permission granted or any condition subject to which such permission has been granted;
- (c) after the permission for development has been duly revoked; or
- (d) in contravention of any permission which has been duly modified;
- \* (e) in contravention of any other provision of this Act;

shall, without prejudice to any action that may be taken under section 39 be

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2013 (Act No.41 of 2013).

punished with simple imprisonment for a term which may extend to six months, or with fine which may extend to two thousand rupees or with both, and in the case of a continuing offence with further fine which may extend to two hundred rupees for every day during which the offence continues after conviction for the first commission of the offence.

\*\*\*Provided that imposition of fine shall not be deemed to regularize the unauthorized constructions, colonies or buildings, and the Director after giving a notice of thirty days and after affording a reasonable opportunity of being heard, may demolish or remove such unauthorized constructions. The amount incurred on account of demolition or removal of un-authorized construction shall be recovered from the owner of such building as arrears of land revenue.

Power to  
require  
removal of  
unauthorized  
development

**39.(1)** Where any development has been carried out as indicated in section 38 the Director may, within \*ten years of such development serve on the owner a notice requiring him, within \*\*fifteen days from the date of service of the notice.-

- (a) in cases specified in clause (a) or (c) of section 38 to restore the land to its condition existing before the said development took place;
- (b) in cases specified in clause (b) or (d) of section 38 to secure compliance with the conditions or with the permission as modified;

\*\*\* (c) in cases specified in clause (e) of section 38 to secure compliance in the manner as may be prescribed; and

\*\*\*“(2) In case any person after issuance of notice under sub-section (1) does not comply with the directions, he shall be served with a notice to stop or to seal, as the case may be, unauthorized development in the manner as may be prescribed.”

\*(3) Any person aggrieved by such notice may within fifteen days of the receipt of the notice, apply for composition of offences under section 39-C and till the time the application is disposed of, the notice shall stand withdrawn; and

(4) The foregoing provisions of this chapter shall, so far as may be applicable, apply to an application under sub-section (3).

\*(5) If the offence is compounded, the notice shall stand withdrawn, but if the offence is not compounded, the notice shall stand, or if such offence is partly compounded, the notice shall stand withdrawn to the extent the offence is compounded, but shall stand in respect of the offence which is not compounded, and thereupon the owner shall be required to take steps specified in the notice under sub-section (1) in respect of the offence not compounded.

(6) If within the period specified in the notice or within the same period after the disposal of the application, the notice or so much of it as stands is not complied with, the Director may-

- (a) prosecute the owner for not complying with the notice and whether the notice requires the discontinuance of any use of land, any other person also who uses the land or causes or permits the land to be used in contravention of the notice, and
- (b) where the notice required the demolition or any alteration of any building or works or carrying out of any building or other operations itself, cause the restorations of the land to its condition before the development

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1994 (Act No.16 of 1994).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2013 (Act No.41 of 2013).

took place and secure compliance with the condition of the permission or with the permission as modified by taking such steps as the Director may consider necessary including demolition or alteration of any building or works or carrying out of any building or other operations, and recover the amount of any expenses incurred by him in this behalf from the owners as arrears of land revenue.

- (7) Any person prosecuted under clause (a) of sub-section (6) shall on conviction, be punished with simple imprisonment for a term which may extend to six months, or with fine which may extend to two thousand rupees, or with both, and in the case of a continuing offence with further fine which may extend to two hundred and fifty rupees for every day during which the offence continues after conviction for the first commission of the offence.

**\*39-A. Power to stop development.-**

- (1) Where any development in any area being commenced in contravention of the development plan or sectoral plan or without the permission, approval or sanction referred to in sections 15.A (2), 16 or 31 or in contravention of any conditions subject to which such permission, approval or sanction has been granted:-
- Power to stop development
- (i) in relation to a planning area or a special area, the State Government or an officer of the State Government empowered by it in this behalf.
  - (ii) in relation to any other area within the local limits of a local authority, the competent authority thereof, may in addition to any prosecution that may be instituted under this Act, make an order requiring the development to be discontinued on and from the date of the service of the order, and such order shall be complied with accordingly.
- (2) Where such development is not discontinued in pursuance of the order under sub-section (1), the State Government or the officer of the State Government or the competent authority, as the case may be, may require any police officer to remove the person by whom the development has been commenced and all his assistants and workmen from the place of development or to seize any construction material, tools, machinery, scaffolding or other things used in such development within such time, as may be specified in the requisition and such police officer shall comply with the requisition accordingly.
- (3) Any of the things caused to be seized by the State Government or the officer of the State Government or the competent authority, as the case may be, under sub-section (2) shall, unless the owner thereof turns up to take back such things and pays to the State Government or the officer of the State Government or the competent authority, as the case may be, the charges for the removal or storage of such things, be disposed of by it or him by public auction or in such other manner and within such time as the State Government or the officer of the State Government or the competent authority thinks fit.
- (4) The charges for the removal and storage of the things sold under sub-section (3) shall be paid out of the proceeds of the sale thereof and the balance, if any, shall be paid to the owner of the things sold on a claim being made there within a period of one year from the date of sale, and if no such claim is made within the said period, shall be credited to the fund of the State Government or the competent authority, as the case may be.

- (5) If any development in the area other than a planning area or the special area, has been commenced in contravention of the development plan or sectoral plan or without the permission, approval or sanction referred to the Section 15-A (2), 16 or 31 or in contravention of any conditions subject to which such permission, approval or sanction has been granted and the competent authority has failed to make an order under sub-section (1) or, as the case may be, a requisition under sub-section (2), within the time may be specified in this behalf by the State Government, the State Government may, after observing such procedure as may be prescribed by rules made in this behalf, direct any officer to make the order or requisition, as the case may be, and that officer shall be bound to carry out such directions and the order or requisition made by him in pursuance of the direction shall be complied with accordingly.
- (6) After the requisition under sub-section (2) or sub-section (5) has been complied with, the competent authority or the officer to whom the direction was issued by the state Government under sub-section (5), as the case may be, may depute by a written order a police officer or an officer or an employee of the State Government or local authority concerned to ensure that the development is not continued.
- (7) Any person failing to comply with an order under sub-section (1), or as the case may be, under sub-section (5), shall be punishable with fine which may extend to two hundred rupees for every day during which the noncompliance continues after the service of the order.
- (8) No compensation shall be claimable by any person for any damage which he may sustain in consequence of the removal of any development under section 39 or the discontinuance of the development under this section.
- (9) The provisions of this section shall be in addition to, and not in derogation of any other provision relating to stoppage of building operations contained in any other law for the time being in force.

Power to  
seal  
unauthorized  
development

**\*39-B. Power to seal unauthorized development. -**

- (1) It shall be lawful for the State Government or the competent authority, as the case may be, at any time, before or after making an order for the removal or discontinuance of any development under section 39 or section 39-A to make an order directing the sealing of such development in the manner prescribed by rules, for the purpose of carrying out the provisions of this Act, or for preventing any disputes as to the nature and extent of such development.
- (2) Where any development has been sealed, the State Government or the competent authority, as the case may be, may, for the purpose of removing or discontinuing such development order the seal to be removed.
- (3) No person shall remove such seal except:-
  - (a) under an order made by the State Government or the competent authority under sub-section (2); or
  - (b) under an order of the appellate authority or the State Government made in an appeal under this Act.

**\* 39-C. Power to compound offences. -**

- (1) The Director may, on an application made to him, accept from any person who has committed an offence punishable under this Act, by way of composition of such offence; a sum of money as may be fixed by the State Government by rules.
- (2) On payment of such sum of money to the Director, no further proceedings shall be taken against such person in respect of such offence.

Power to  
compound  
offences

## **CHAPTER-VII**

### **TOWN AND COUNTRY DEVELOPMENT AUTHORITY**

- 40.**(1) The State Government may, by notification, establish a Town and Country Development Authority by such name and for such area as may be specified in the notification. If the State Government considers the local authority or authorities or any other authorities like State Housing Board, the State Government may by notification designate such authority or authorities as the Town and Country Development Authority or Authorities for a particular area or areas to perform the functions of the Town and Country Development Authority or Authorities under this Act in addition to their own duties and functions and in such cases sections 42, 43, 44, 45, 46 and 48 of this Act will not operate.

Establishment  
of Town and  
Country  
Development  
Authority

- (2) The duty of implementing the proposal in the development plan, preparing one or more town development schemes, and acquisition and development of land for the purposes of expansion or improvement of the area specified in the notification under sub-section (1) shall, subject to the provisions of this Act, vest in the Town and Country Development Authority established for the said area.

- 41.** Every Town and Country Development Authority shall be a body corporate by the name specified in the notification under section 40, and shall have perpetual succession and a common seal, with power to acquire and hold property, both movable and immovable, and subject to the provisions of this Act or any rules made there under, to transfer any property held by it, to contract and to do all other things necessary for the purposes of this Act and may sue and be sued in its corporate name.

Incorporation  
of Town and  
Country  
Development  
Authority

- \*\*42.**(1) Save as provided in section 42-A, every Town and Country Development Authority shall consist of the Chairman and other members not exceeding twelve to be appointed by the State Government:

Constitution of  
Town and  
Country  
Development  
Authority

Provided that, whenever it is expedient to ensure the efficient performance of the functions assigned to the Town and Country Development Authority, the State Government may appoint one or more persons as its Vice-Chairmen and where more than one person is appointed as Vice -Chairman one of them shall be designated as Senior Vice- Chairman;

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1994 (Act No.16 of 1994).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1995 (Act No.7 of 1995).

Provided further that the State Government may, if it considers it necessary so to do, constitute a single member Town and Country Development Authority.

- (2) The Chairman and in the absence of the Chairman the Senior Vice Chairman, and in the absence of both the Chairman and Senior Vice Chairman, the Vice Chairman, shall preside over the meeting of the Town and Country Development Authority constituted under sub-section (1). The Senior Vice Chairman and Vice Chairman shall in relation thereto, exercise such powers and perform such functions as the Chairman may assign to them.

Constitution  
of Town and  
Country  
Development  
Authority for  
the Capital  
Town of  
Himachal  
Pradesh

**\*42-A Constitution of Town and Country Development Authority for the Capital Town of Himachal Pradesh.-**

- (1) Notwithstanding anything to the contrary contained in Section-42, the Town & Country Development Authority for the capital town of Himachal Pradesh shall consist of the Chairman, Vice Chairman and eight other members to be appointed by the State Government.
- (2) The Chief Minister and the Minister-in-Charge of Town and Country Planning, shall be the *ex-officio* Chairman and Vice-Chairman of the Town and Country Development Authority constituted under sub-section (1) and for the discharge of their duties as such they shall not be entitled to any emoluments and in relation to them the provisions contained in section 43 sub-section (3) of section 44, section 45 and section 46 will not operate.

Provided that during the period of any proclamation issued under Article 356 of the Constitution of India the Governor, may, by notification, appoint any person to act as the Chairman and the Vice Chairman of the Development Authority constituted under this section and the persons so appointed shall exercise the powers vested in them and perform the functions assigned to them under the Act during the period the said proclamation issued under Article 356 continues to be in force and the provisions contained in section 43, 44 (3), 45 and 46 shall apply to them.

- (3) In the absence of the Chairman, the Vice Chairman shall preside over the meetings of the Town and Country Development Authority constituted under this Section and shall, in relation thereto, exercise powers and perform such functions as the Chairman may assign to him.

Term of office  
of Chairman  
and other  
members

- 43.**(1) The names of the Chairman \*Vice-Chairman and the members shall be notified in the Official Gazette.
- (2) The term of office of the Chairman \*Vice-Chairman and the members shall be such as may be prescribed.
- (3) The person ceasing to be a Chairman, \*Vice-Chairman or member by reason of the expiry of his term of office, shall if otherwise qualified be eligible for reappointment.

Resignation of  
Members and  
filling of  
casual vacancy

- 44.**(1) Every person becoming a \*Vice-Chairman or a Member under Section-42 may at any time resign his office by writing under his hand addressed to the Chairman,



and upon receipt of resignation by the Chairman, the office of Vice-Chairman or the Member as the case may be shall become vacant.

(2) If the State Government consider that the continuance in office of any Vice-Chairman or any member is not in the public interest, the State Government may make an order terminating his appointment and there-upon he shall cease to be a \*\*Vice Chairman or a member as the case may be of Town and Country Development Authority, notwithstanding that the term for which he was appointed has not expired.

(3) In the event of a vacancy occurring in the office of the Chairman, \*Vice-Chairman, or any Member, the vacancy shall be filled by the State Government in accordance with the provisions of section-42 and the persons so appointed shall hold office for remainder of the term of his predecessor.

\*\*\*45.(1) The Chairman shall receive such salary and allowances and shall be subject to such terms and conditions of service as may be prescribed. Salary and allowances

(2) The Senior Vice-Chairman, Vice-Chairman and Members shall be paid such allowances as may be prescribed.

46.(1) The State Government may grant leave to the Chairman subject to such terms and conditions as may be prescribed. Leave of absence and appointment etc. of acting Chairman

\*\*\* (2) Whenever the office of the Chairman, falls vacant on account of leave under sub-section (1), the Senior Vice Chairman or whenever the offices of the Chairman and the Senior Vice-Chairman falls vacant, on account of leave the Vice-Chairman shall act as the Chairman.

47.(1) The meetings of the Town and Country Development Authority shall be held at such time and such place as may be laid down by regulations: Meeting of Town and Country Development Authority  
 Provided that until regulations are made in this behalf such meetings shall be convened by the Chairman.

(2) The quorum of meeting shall, unless otherwise provided by regulations, be one third of the total number of members of the Town and Country Development Authority.

(3) The Town and Country Development Authority shall make regulations to provide for the conduct of its business.

48.(1) There shall be a \*\*\*Chief Administrator of every Town and Country Development Authority who shall also act as the \*Member Secretary of the Authority. Chief Administrator

(2) The \*\*\*Chief Administrator shall be appointed by the State Government

49. Every Town and Country Development Authority may appoint such other officers and servants as may be necessary and proper for the efficient discharge of its duties: Other officers and servants

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1984 (Act No.1 of 1984).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1994 (Act No.16 of 1994).

\*\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1995 (Act No.7 of 1995).

Provided that no post shall be created save with prior sanction of the State Government.

Provided further that the power of appointment shall be subject to such restrictions as the State Government may, from time to time, impose.

Conditions of service of Chief Administrator and officers and servants

**50.**(1) The \*Chief Administrator under section 48 and other officers and servants appointed under section 49 shall work under the superintendence and control of the Chairman.

(2) The State Government may make rules in respect of recruitment, qualifications, appointment, scale of pay, leave, leave allowances, loans, pension and other service conditions of the Chief Administrator and other officers and servants.

Town Development Schemes

**51.** A town development scheme may make provision for any of the following matters:-

- (i) acquisition, development and sale or leasing of land for the purpose of town expansion;
- (ii) acquisition, relaying out of, rebuilding or relocating areas which have been badly laid out or which have developed or degenerated into a slum;
- (iii) acquisition and development of land for public purposes such as housing development, development of shopping centres, cultural centres, administrative centres;
- (iv) acquisition and development of areas for commercial and industrial purposes;
- (vi) acquisition of land and its development for the purpose of laying out or remodeling of road and street pattern;
- (vii) acquisition and development of land for play-grounds, parks, recreation centres, and stadium;
- (viii) reconstruction of plots for the purpose of buildings, roads drains, sewerage lines and other similar amenities;
- (ix) any other work of a nature such as would be about environmental improvements which may be taken up by the authority with the prior approval of the State Government.

Preparation of town development scheme

**52.**(1) The Town and Country Development Authority may, at any time declare its intention to prepare a town development scheme.

(2) Not later than thirty days from the date of such declaration of intention to make a scheme, the Town and Country Development Authority shall publish the declaration in the Official Gazette and in such other manner as may be prescribed.

(3) Not later than two years from the date of publication of the declaration under sub-section (2) the Town and Country Development Authority shall prepare a town development scheme in draft form and publish it in such form and manner as may be prescribed together with a notice inviting objections and suggestions from any person with respect to the said draft development scheme before such date as may be specified therein, such date being not earlier than thirty days from the date of publication of such notice.

- (4) The Town and country Development Authority shall consider all the objections and suggestions as may be received within the period specified in the notice under sub-section (3) and shall, after giving a reasonable opportunity to such persons affected thereby as are desirous of being heard or after considering the report of the committee constituted under sub-section (5), approve the draft scheme as published or make such modifications therein as it may deem fit.
- (5) Where the town development scheme relates to reconstitution of plots, the Town and Country Development Authority shall notwithstanding anything contained in sub-section (4), constitute a committee consisting of the \*Chief administrator of the said authority and two other members of whom one shall be representative of the Himachal Pradesh Housing Board and the other shall be an officer of the Public works Department not below the rank of an Executive Engineer nominated by the Chief Engineer, Public works Department for the purpose of hearing objections and suggestions received under sub-section (3).
- (6) The Committee constituted under sub-section (5) shall consider the objections and suggestions and give hearing to such persons as are desirous of being heard and shall submit its report to Town and Country Development Authority within such time as it may fix along with proposals to:-
- (i) define and demarcate the areas allotted to or reserved for public purposes;
  - (ii) demarcate the reconstituted plots;
  - (iii) evaluate the value of the original and the constituted plots;
  - (iv) determine whether the areas reserved for public purpose are wholly or partially beneficial to the residents within the area of the scheme;
  - (v) estimate and apportion the compensations to or contribution from the beneficiaries of the scheme on account of the reconstitution of the plot and reservation of portions for public purpose;
  - (vi) evaluate the increment in value of each reconstituted plots and assess the development contribution leviable on the plot holder:  

Provided that the contribution shall not exceed half the accrued increment in value;
  - (vii) evaluate the reduction in value of any reconstituted plot and assess the amount payable therefore.
- (7) Immediately after the town development scheme is approved under sub-section (4) with or without modifications and Town and Country Development Authority shall publish in the Official Gazette and in such other manner as may be prescribed a final town development scheme and specify the date on which it shall come into operation.
- 53.** The Director may, at any time, but not later than two years from the date of publication of the final town development scheme under section-52 on his own motion or on an application filed within thirty days of such publication of the final scheme by any person aggrieved by the final scheme, call for and examine the record of any scheme for the purpose of satisfying himself as to the correctness of the order passed by the Town and Country Development Authority, or as to the regularity of any proceedings of such authority and when calling such record direct that the execution of the scheme be suspended. The Director may, after examining the record, pass such order as he thinks fit and his order shall be final:

Power to  
receive the  
development  
scheme

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1995 (Act No.7 of 1995).

Provided that no order shall be passed unless the person affected thereby and the Town and Country Development Authority have been given a reasonable opportunity of being heard.

Power of State Government to give Directions

**54.(1)** The State Government may, if it consider necessary in public interest so to do, give directions to the Town and Country Development Authority:-

- (a) to frame a town development scheme;
- (b) to modify a town development scheme during execution;
- (c) to revoke a town development scheme, for reasons to be specified in such direction;

Provided that no direction to modify or revoke a town development scheme shall be given unless the Town and Country Development Authority is given an opportunity to present its case.

(2) The directions given by the State Government under this section shall be binding on the Town and Country Development Authority.

Restriction on land use and development

**55.** As from the date of publication of declaration to prepare a town development scheme no person shall, within the area included in the scheme, institute or change the use of any land or building or carry out any development save in accordance with the development authorized by the director in accordance with the provisions of this Act prior to the publication of such declaration.

Lapse of scheme

**56.** If the Town and Country Development Authority fails to implement the town development scheme within a period of three years from the date of publication of the final scheme under section 52 it shall, on the expiration of the said period of three years, lapse.

Town development scheme public purpose

**57.** Land needed for the purpose of town development scheme shall be deemed to be a land needed for a public purpose within the meaning of the Land Acquisition Act, 1894. 1 of 1894

Acquisition of land for Town and Country Development Authority

**58.** The Town and Country Development Authority may at any time after the date of publication of the final town development scheme under section 52 but not later than three years therefrom, proceed to acquire by agreement the land required for the implementation of scheme and, on its failure so to acquire, the State Government may, at the request of the Town and Country Development Authority, proceed to acquire such land under the provisions of the Land Acquisition Act, 1894 and on the payment of amount awarded under that Act and any other charges incurred by the State Government in connection with the acquisition, the land shall vest in the Town and Country Development Authority subject to such terms and conditions as may be prescribed.

Developments

**59.(1)** The Town and Country Development Authority shall take necessary steps to develop the land vested in it under section 58 in accordance with the provisions of the town development scheme:

Provided that if the State Government or the Director has, after such enquiry as may be necessary, reason to believe that the Town and Country Development Authority is not taking adequate steps to develop the land or has deviated from the final scheme, it/he may give such directions to that authority as may be considered necessary in the circumstances.

- (2) The directions given under this section shall be binding on the Town and Country Development Authority and that authority shall give effect to them forthwith.

- |  |  |
|--|--|
| <p><b>60.</b> Subject to such rules as may be made by the State Government in this behalf, the Town and Country Development Authority shall by regulation, determine the procedure for the disposal of development lands, houses, buildings and other structures.</p>  | <p>Disposal of land, buildings and other development works</p> |
| <p><b>61.</b>(1) Where as a result of the implementation of town development schemes there is in the opinion of the Town and Country Development Authority, an appreciation in the market values of lands adjacent to and affected by scheme the Town and Country Development authority may, in lieu for providing of the acquisition of such land, levy development charges on owners of such land.</p> <p>(2) The development charges shall be an amount equal to not less than one-fourth and not more than one-third of the difference between the value of the land on the date of publication of the intention to prepare the town development scheme and the date of completion of the scheme.</p>  | <p>Development charges</p>                                     |
| <p><b>62.</b>(1) On completion of the town development scheme, the Town and Country Development Authority shall, by a notice in such form and published in such manner as may be prescribed, declare the fact of such completion and of its intention to levy development charges in the area covered by the scheme, calling upon owners of land liable to pay development charges to submit objection, if any, within such period which shall not be less than thirty days from the date of publication of the notice.</p> <p>(2) The authority specified in the notice shall, after giving the objectors an opportunity to be heard, forward the report to the Town and Country Development Authority.</p> <p>(3) On receipt of the report under sub-section (2), the Town and Country development Authority shall pass such orders thereon as it may consider fit.</p> <p>(4) The Town and Country Development Authority shall, not later than three months after the publication of a notice declaring its intention to levy development charges, issue a notice in the prescribed form, assessing the charge due from every person affected by the levy of charges.</p> <p>(5) Where the assessment is accepted it shall be final. If, however, the assessment is not accepted, the person aggrieved may, within thirty days of the publication of notice, file an application in writing before the Revenue Officer not below the rank of Sub-Divisional Officer as may be authorized by the State Government in this behalf.</p> <p>(6) The Revenue Officer may, after giving the applicant and the Town and Country Development Authority an opportunity to be heard, pass such order on the application as he may deem fit under the circumstances and orders so passed shall be final.</p> | <p>Mode of Levy</p>  |

- (7) After the final determination of the assessment the Town and Country Development Authority shall cause a notice to be served on each assessee asking him to pay the development charges within a period of sixty days from the date of receipt of the notice by him.
- (8) Any payment made after the expiration of the period specified in the notice under sub-section (7) shall carry simple interest at 10 percent per annum as from the date of the receipt of the notice by the assessee.
- (9) The Town and Country Development Authority may, on an application made to it in that behalf, permit assessee to make payment of Development charges in annual installment not exceeding five and fix a date by which each installment shall be payable.
- (10) Where permission is granted to make payment in installments the amount of development charges shall carry a simple interest at 15 percent per annum as from the date of the receipt of notice under sub-section (7) and the interest due shall be payable along with each installment.

Fund of Town  
and Country  
Development  
Authority

- 63.** The Town and Country Development Authority shall have its own fund and all receipt of the authority shall be credited thereto and all payments by that authority shall be made therefrom.

Annual Budget

- 64.**(1) The \*Chief Administrator or any other Officer designated to act as the \*Chief Administrator shall cause to be prepared not later than the 10<sup>th</sup> of March every year a statement of annual income and expenditure giving the estimates and actual of the past year and the estimates of the next financial year.
- (2) The annual statement (hereinafter called the budget) to be prepared shall be placed by the \*Chief Administrator or any other officer designated to act as the \*Chief Administrator with the prior approval of the Chairman, before the Town and Country Development Authority.
- (3) The Town and Country Development Authority shall consider the budget so submitted to it and sanction the same either unaltered, or subject to such alterations as it may think fit.
- (4) A copy of the budget as sanctioned under sub-section (3) shall be submitted to the State Government and the Director.
- (5) The State Government may direct the Town and Country Development Authority to make such modification in the budget as may be deemed necessary.
- (6) The Town and Country Development Authority shall within thirty days of the date of receipt of such directions either accept the modification or make further submission to the State Government.
- (7) The State Government, after considering the submissions of the Town and Country Development Authority, shall pass such orders thereon as may be deemed fit and from the date of such orders, the budget shall be deemed to be in force, with modifications ordered by the Government.

- 65.** Subject to such terms and conditions as may be prescribed the Town and Country Development Authority may, with the prior sanction of the State Government, issue debentures or borrow money from Government \*or other financial institutions of the open market for all or any of the purposes of this Act. Power to borrow money

## CHAPTER-VIII

### SPECIAL AREAS

- 66.**(1) If any area, town or township, is designated as a special area in the regional plan or if the State Government is otherwise satisfied that it is expedient in the public interest that any area, town or township should be developed as a special area, it may, by notification, designate the area as a special area, which shall be known by such name as may be specified therein. Constitution of Special Areas

(2) Such notification shall define the limits of special area.

(3) The State Government may, by notification,-

- (a) alter the limits of the special area so as to include therein or exclude therefrom such area as may be specified in the notification.
- (b) declare that the special area shall cease to be so.

12 of 1994  
4 of 1994  
13 of 1994

- (4) Notwithstanding anything contained in the Himachal Pradesh \*\*Municipal Corporation, Act, 1994, the Himachal Pradesh Municipal Act, 1994 and the Himachal Pradesh Panchayati Raj Act, 1994 the Municipal Corporation, Municipal Council, Nagar Panchayat or a Gram Panchayat, as the case may be, shall, in relation to the special area and as from the date the Special Area Development Authority undertakes the functions under clause (v) or clause (vi) of section 70 cease to exercise the powers and perform the functions and duties which the Special Area Development Authority is competent to exercise and perform under this Act.

- \*\*\***67.**(1) Every Special Area shall have Special Area Development Authority, which shall consist of – Special Area Development Authority

- (a) Chairman; and
- (b) Such other members as the State Government may determine from time to time who shall be appointed by the State Government.

(2) The State Government may, if consider expedient, appoint Vice Chairman or Chief Executive Officer or both, for any Special Area Development Authority.

(3) The Chief Executive Officer shall be a whole time officer of the Authority who shall receive such salary and allowances, and shall be subject to such terms and conditions as may be determined by the State Government.

(4) The Chairman, Vice-Chairman and members shall not be entitled to any salary but shall receive such allowances as may be prescribed.

---

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1984 (Act No.1 of 1984).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2006 (Act No.22 of 2006).

- (5) The Chief Executive Officer shall exercise such powers and perform such duties as may be specified by regulations made by the Authority.”

**\*\*\*68.**(1) Every Special Area Development Authority shall be a body corporate with perpetual succession and a common seal unless abolished and shall have power to acquire, hold and dispose of property, both moveable and immovable to contract and sue and be sued by the name specified in the notification under sub-section (2) of section-66.

- (2) The State Government may, by notification in the Official Gazette, abolish the Special Area Development Authority constituted under section 67 of the Act from such date as may be specified therein and the said authority shall stand abolished accordingly.

- (3) On and with effect from the date of abolition of the Special Area Development Authority all properties, assets, liabilities, funds, dues and staff which are realizable and vested by the authority shall vest in or be realizable by such authority or corporation or agency, as the case may be as the State Government may deem fit.”

**69.**(1) Every Special Area Development Authority may appoint officers and servants as may be necessary and proper for the efficient discharge of its duties.

Provided that no post shall be created save with the prior sanction of the State Government.

- (2) The State Government may make rules in respect of recruitment, qualification, appointment, scale of pay, leave allowance and other conditions of service of the officers and servants appointed under sub-section (1).

**70.** The functions of the Special Area Development Authority shall be:-

- (i) to prepare, if required to do so, the development plan for the special area;
- (ii) to implement the development plan after its approval by the State Government;
- (iii) for the purpose of implementation of the plan, to acquire, hold, develop, manage and dispose of land and other property;
- (iv) to carry out construction activity and to provide such utilities and amenities as water, electricity, drainage and the like;
- (v) provide the municipal services as specified in the Himachal Pradesh Municipal Act, 1994;\*
- (vi) to provide for the municipal management of the special area in the same manner as is provided in the Himachal Pradesh Municipal Act, 1994;\*
- (vii) to otherwise perform all such functions with regard to the special area as the State Government may, from time to time, direct:-

Provided that functions specified in clauses (v) and (vi) shall not be performed unless so required by the State Government.

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2006 (Act No.22 of 2006).

Incorporation  
of Special  
Area  
Development  
Authority

Staff

Functions



**71. The Special Area Development Authority shall:-**

Powers

- \*\***(a) for the purpose of acquisition of land, make a request to the State Government to acquire land for public purpose under the provisions of **\*\*\***“Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013”.
- (b) for the purpose of planning, exercise the powers which the Director has under this Act; **\*\*\***except CHAPTERS-IX-A and IX-B; and
- (c) for this purpose the municipal administration have the powers which a Municipal Council has under the Himachal Pradesh Municipal Act, 1994\*.

13 of 1994

**72.(1) Every Special Area Development Authority shall have its own fund and all receipts of that authority shall be credited thereto and all payment of that authority shall be made therefrom.**Fund of  
Special Area  
Development  
Authority

- (2) The Special Area Development Authority shall levy the development charge in the manner as prescribed under section 61 and 62 of this Act.

**\*\*\***(2a) The Special Area Development Authority may levy infrastructure and maintenance charges at such rates as may be prescribed on the commercial establishments including industries, hotels, brick kiln, apartments, shopping mall etc. which may be utilized on development and maintenance of infrastructure like roads, parks, parking etc. with the prior approval of the Government.

- (3) The Special Area Development Authority may for all or any of the purposes of this Act:-

- (a) accept grants from the State Government or a local authority;
- (b) raise loans, subject to such terms and conditions as may be prescribed.

**73.(1) The Chairman shall lay, not later than 10<sup>th</sup> of March every year, before the Special Area Development Authority an estimate of the income and of the expenditure of that authority for the year commencing on the first day of April next ensuing in such detail and form as that Authority may from time to time direct.**Annual  
estimates

- (2) Such estimates shall make provision for the due fulfillment of all liabilities of the Special Area Development Authority and for the efficient implementation of this Act and shall be complete and a copy thereof shall be sent to each member of that authority at least ten clear days prior to the meeting before which the estimate is to be laid.
- (3) The Special Area Development Authority shall consider the estimate so submitted and shall sanction the same either unaltered or subject to such alterations as it may think fit.
- (4) The estimates so sanctioned shall be submitted to the State Government who may approve the same with or without modifications
- (5) If the State Government approves the estimates with modifications, the Special Area Development Authority shall proceed to amend the same and the estimates so modified and amended shall be in force during the year.

---

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2007 (Act No.2 of 2007).

\*\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2015 (Act No.14 of 2015).

## CHAPTER-IX

### CONTROL

- Power of State Government of supervision and control** **74.** The State Government shall have power of superintendence and control over the acts and proceedings of the officers appointed under section 3 and the authority constituted under this Act.
- Power of State Government to give directions** **75.**(1) In the discharge of their duties the officers appointed under section 3 and the authority constituted under this Act shall be bound by such directions on matters of policy as may be given to them by the State Government.
- (2) If any dispute arises between the State Government and any authority, as to whether a question is or not a question of policy, the decision of the State Government shall be final.
- Power of Government to review plans etc. for ensuring conformity** **76.** Notwithstanding anything contained in any other enactment for the time being in force, the State Government may, with a view to ascertaining that no repugnancy exists or arises with the provisions of this Act or the rules made thereunder, review the town improvement schemes, building plans or any permission for construction sanctioned or given by any authority under development plans, sanctioned under any enactment for the time being in force and may revoke, vary, or modify any scheme, plan, permission or sanction in conformity with the provisions of this Act:
- Provided that no order under this section shall be made without giving a reasonable opportunity of being heard to the persons affected thereby.
- Delegation of Powers** **77.**(1)\*The State Government may, by order notified in the Official Gazette, direct that any power either exercisable by it or by the Director, under this Act (not being the power to make rules) may also be exercised, in such cases and subject to such conditions, if any, as may be specified in such order, by such officer, \*\*\*\*registered private professional or authority as may be specified herein.
- \*\*“Provided that in case the powers are delegated to Municipal Corporation, Municipal Council or Nagar Panchayat \*\*\*\*“or the Panchayati Raj Institutions”, the Government may, by notification, permit such authorities to utilize the fee collected under the provisions of Himachal Pradesh Town and Country Planning Rules, 1978, toward their local fund”.
- (2) Subject to such restrictions as may be imposed by the State Government by a general or special order, the Director may by an order in writing delegate to any officer subordinate to him all or any powers exercisable by him under this Act or the rules made thereunder other than the power to hear appeal and revision.
- Dissolution of authority** **78.**(1) Whenever in the opinion of the State Government the continued existence of any authority constituted under this Act is unnecessary or undesirable the State Government may by notification declare that such authority shall be dissolved from such date as may be specified therein and the authority shall stand dissolved accordingly.

---

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 1997 (Act No.11 of 1997).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2013 (Act No.41 of 2013).

\*\*\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2018 (Act No.7 of 2018).

(2) As from the said date -

- (a) all the properties, funds and dues which are vested in or realizable by the authority shall vest in or be realizable by the State Government;
- (b) all liabilities which are enforceable against the authority shall be enforceable against the State Government;
- (c) for the purpose of realizing properties, funds and dues referred to in clause (a), the function of the authority shall be discharged by the State Government;
- (d) all powers and functions to be exercised or discharged by the authority under this Act shall be exercised and discharged by the Director and for the purpose any reference in this Act to the said authority shall be construed as a reference to the Director.

## CHAPTER-X

### MISCELLANEOUS

**79.**(1) Without prejudice to any other provisions of this Act the Director or any authority established under this Act may enter into or upon, or cause to be entered into upon, any land or building for the purpose of the preparation of plan or scheme under this Act for-

Right of entry

- (a) making any measurement or survey or taking levels of such land or buildings;
- (b) setting out or making boundaries and intended lines of development;
- (c) making such levels, boundaries and lines by placing marks and cutting trenches;
- (d) examining works under construction and ascertaining the course of sewers and drains;
- (e) ascertaining whether any land is being or has been developed in contravention of any provision of this Act or the rules or the regulations made there under:

Provided that-

- (i) in the case of any building used as a dwelling house or upon any enclosed part of garden attached to such a buildings, no such entry shall be made except between the hours of sunrise and sunset or without giving its occupier at least 24 hours notice in writing of the intention to enter;
  - (ii) sufficient opportunity shall in every instance be given to enable women (if any) to withdraw from such land or buildings;
  - (iii) due regard shall always be had so far may be compatible with the exigencies of the purpose for which the entry is made, to the social and religious usages of the occupants of the land or building entered.
- (2) Any person who obstructs the entry of an officer empowered or duly authorized under this section to enter into or upon any land or building or molests such officer after such entry shall, on conviction, be punished with simple

imprisonment for a term which may extend to three months, or with fine which may extend to five hundred rupees, or with both.

- |  |   |            |
|--|---|------------|
| Jurisdiction of Court.                     | <b>80.</b> No court inferior to that of Magistrate of the first class shall try an offence punishable under this Act.   |            |
| Cognizance of offences                     | <b>81.</b> No court shall take cognizance of any offence under this Act except on a complaint in writing made over the signature of an officer duly authorized by the Director or a Town and Country Development Authority or a Special Area Development Authority, as the case may be. |            |
| Members and officers to be public servants | <b>82.</b> Every member and every officer of any authority established under this Act shall be deemed to be a public servant within the meaning of section 21 of the Indian Penal Code, 1860.   | 45 of 1860 |
| Suit and other proceedings                 | <b>83.</b> No suit, prosecution or other legal proceedings shall lie against any person for anything which is in good faith done or intended to be done under this Act or any rule made thereunder.   |            |

**\*83-A. Restriction on grant of Electricity, Water or Sewerage connection-**No electricity, water or sewerage connection shall be given to any person within the planning or Special area constituted under the Act unless a No Objection Certificate has been obtained by such person from the Director or the Special Area Development Authority, as the case may be.

\*\*“Provided that the service providing authorities shall disconnect the service connections forthwith of a building or a land, in case any deviations from approved plan or un-authorized constructions is brought to the notice of such authorities by the Director or officer vested with the powers of the Director.”

- |  |   |  |
|--|---|--|
| Vacancy not to invalidate proceedings                | <b>84.</b> No act of a Town and Country Development Authority or a Special Area Development Authority or any of its committee shall be invalid merely by reasons of- <ul style="list-style-type: none"> <li>(a) any vacancy, in or defect in the constitution thereof; or</li> <li>(b) any defect in the appointment of a person acting as Chairman or member thereof; or</li> <li>(c) any irregularity in the procedure thereof not affecting the merits of the case.</li> </ul> |  |
| Member to continue till successor enters upon office | <b>85.</b> A Chairman or a member of a Town and Country Development Authority or a Special Area Development Authority shall, notwithstanding the expiration of his term, continue to hold office till his successor enters upon office.   |  |
| Interpretation of regional plan etc.                 | <b>86.</b> (1) If any question arises regarding the interpretation of any regional plan, the matter shall be referred to the Director who shall pass such order thereon as he may deem fit.<br><br>(2) Any person aggrieved by the decision of the Director may prefer an appeal to the State Government within such time and in such manner as may be prescribed.  |  |

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2001 (Act No.15 of 2001).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2015 (Act No.14 of 2015).

- (3) The decision of the State Government and subject to the decision of the State Government, the decision of the Director shall be final.

## CHAPTER-XI

### RULES AND REGULATIONS

**87.(1)** The State Government may, after previous publication, make rules for carrying out the purposes of this Act.

Powers to  
make rules

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for-

- (i) other categories of officers which may be appointed under section- 3(1);
- (ii) the form and manner of publication of notice inviting objections and suggestion under section 8(1);
- (iii) the manner of publication of the regional plan under section 9(2);
- (iv) the manner of publication of an existing land use map under section 15(1) for inviting objections and suggestions;
- (v) the regulation of the forms and contents of interim development plan under section 17;
- (vi) the manner of publication of the draft development plan under section 19(1);
- (vii) the manner of publication of public notice under section 20 (4);
- (viii) the documents and plans which shall accompany the information under section 28(1);
- (ix)(a) the form of application under section 30(1), the particulars which such application shall contain and the documents which shall accompany such application;
- (b) the fee which shall be accompanied with the application under section 30 (2):
- (x) the form in which permission shall be granted under section 31 (3);
- (xi) the manner of communication of order under section 31 (4).
- \*“(xi-a) the Form in which Structural Stability Certificate is to be furnished under section 31-A of the Act”; and
- (xii) the manner in which the appeal shall be made and the fees which shall accompany such appeal under section 32 (1);
- (xiii) the time within which, the manner in which and the documents together with which a notice shall be served under section 35 (1);
- (xiv) the manner in which amount in lieu of expenditure incurred after the grant of permission may be assessed under section 37 (1);
- \*(xiv-a) the manner in which an application shall be made under section 39-C of the Act and the amount to be charged for composition of offence;
- (xv) the manner in which an application shall be made under section 39 (3);

- \*(xv-a) the rates at which, and conditions subject to which, the salary and allowances to be paid to the Chairman, Vice-Chairman and members under Section 45;
- (xvi) the manner of publication of declaration under section 52(2);
- (xvii) the form in which and the manner in which the town development schemes in draft form shall be published under section 52(3);
- (xviii) the manner in which the final town development scheme shall be published under section 52 (7);
- (xix) the terms and conditions subject to which the land shall vest in the Town and Country Development Authority under section 58;
- (xx) (a) the form in which and the manner in which a notice shall be published under section 61(1);  
(b) the form in which a notice shall be issued under section 62(4);
- (xxi) the terms and conditions subject to which the Town and Country Development Authority may issue debentures or borrow money under section 65;
- (xxii) the terms and conditions subject to which loans may be raised under section 72(2).
- \*\* (xxiii) any other matter for which Building Regulations or Bye-Laws may be made including the matters relating to the development control and natural hazard prone area; and
- \*\* (xxiv) any other matter for which rules may be made.

Regulations **88.**(1) A Town and Country Planning Development Authority or a Special Area Development Authority, as the case may be, may, subject to the provisions of this Act and the rules made thereunder, make regulations generally to carry out the purposes of this Act.

- (2) In particular and without prejudice to the generality of the foregoing power, such regulations may provide for-
- (a) the summoning and holding of meetings, the time and place where such meetings shall be held; and the conduct of business thereat;
  - (b) procedure for disposal of developed lands, houses, buildings and other structures under section 60;
  - (c) the management of property and the maintenance and audit of accounts;
  - (d) the mode of appointment of committees, summoning and holding of meetings, and the conduct of business of each such committee.
  - (e) such other material as may be necessary for the exercise of the powers and performance of duties and functions by the Town and Country Development Authority or the Special Area Development Authority, as the case may be, under this Act.

Power to lay the rules and regulations

**89.** Every rule made under section 87 or the regulations made under section 88 shall be laid, as soon as may be after it is made, before the Legislative Assembly of Himachal Pradesh while it is in session for a total period of

---

\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2015 (Act No.7 of 1995)

\*\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2018 (Act No.7 of 2018).

fourteen days which may be comprised in on session or in two successive sessions; and if, before expiry of the session in which it is so laid or session immediately following, the Legislative Assembly agrees in making any modification in the rule or regulation, as the case may be, or decides that the rule or regulation should not be made, the rule or regulation, as the case may be, shall thereafter have effect only in such modified form or be of no effect, as the case may be, so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under rule or regulation.

4 of 1922  
31 of 1966  
2 of 1977

**90.(1)** The Punjab Town Improvement Act, 1922, as in force in the areas added in Himachal Pradesh under section 5 of the Re-organization Act, 1966 and the Himachal Pradesh Town and Country Planning Ordinance, 1977, are hereby repealed.

Repeal and  
Savings

21 of 2005

**\*(2)** The Himachal Pradesh Apartment and Property Regulation Act, 2005 (Act No. 21 of 2005) is hereby repealed.

**\*\* (3)** The repeal of the Act under sub-section (2) or omission of Chapters IX-A and IX-B (hereinafter referred to as “the said Chapters”) shall not affect, -

- (i) the previous operation of, or anything duly done or suffered;
- (ii) any right, privilege, obligation, delegation or liability acquired, accrued or incurred;
- (iii) any penalty, forfeiture or punishment incurred in respect of any offence;
- (iv) any investigation, legal proceedings or remedy in respect of any such right, privilege, obligation, liability, penalty, forfeiture, or punishment; and
- (v) any such investigation, legal proceedings or remedy may be instituted, continued or enforced, or any such penalty, forfeiture and punishment may be imposed,

as if, the aforesaid Act of the said Chapters had not been repealed or omitted.

**\*(4)** Notwithstanding such repeal, anything done or any action taken or purporting to have been done or taken (including any rules, notifications or orders made or issued), in exercise of any power, conferred by or under the said Act or the Ordinance shall, so far as it is not inconsistent with the provisions of this Act, be deemed to have been done or taken under this Act.”.

---

\* As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2013 (Act No.41 of 2013).

\*\*As amended *vide* Himachal Pradesh Town and Country Planning (Amendment) Act, 2018 (Act No.7 of 2018)